

2nd Quarterly Consulting Parties Review

Date and Time: July 14, 2011, 10:00 am

Location: Ali'i Place 1099 Alakea Street 23rd Floor, Honolulu, HI 96813

Purpose

The purpose of the meeting was to discuss ongoing implementation of the Programmatic Agreement.

Discussion

I. Roles and Responsibilities

The City initiated the hiring process to fill the Programmatic Agreement (PA) Project Manager (Kakoʻo) position. The City released a Request for Proposal (RFP) for the position on May 19, 2011 and proposals were received on June 20, 2011. The procurement is being done in two parts. RFP Part I nearly complete; the City completing reference checks and evaluating submittals. RFP Part II will be issued to listed offerors on July 18, 2011. Technical proposals due on August 18, 2011. The execution of contract and notice to proceed is scheduled for September 29, 2011.

II. Traditional Cultural Properties

SRI Foundation has been retained to assist the City and Federal Transit Administration (FTA) with the traditional cultural properties (TCPs) study, which will determine the presence of previously unidentified TCPs within the Area of Potential Effects (APE) as defined in the PA. The TCP study team includes Martha Graham and David Cushman of SRI Foundation and Kepa and Onaona Maly of Kumu Pono Associates. In addition to the outreach meetings held on February 12, 2011 and June 22, 2011, Kumu Pono has been conducting historical background research; the goal is for the research to complement work previously done for the project, filling in some gaps that Kumu Pono has identified and adding information from Hawaiian language resources. Kumu Pono has identified several hundred maps and documents to date and is in the process of transcribing them; most of these documents date back between the 1820's and the early 1900's. The next step in the process is to translate the Hawaiian language documents and to continue to elicit names of knowledgeable Native Hawaiians and begin interviews. Kim Evans added that Kumu Pono will also be discussing 'iwi kūpuna and interviewee's thoughts and recommendations about what should happen if any 'iwi are encountered during construction. While we hope to be as inclusive as possible, our first priority is to identify and interview elderly kama'aina and those who have first or second-hand knowledge of places on the landscape—whose knowledge might soon be gone.

III. Identification and Protection of Archaeological Sites and Burials

Phase 1 (WOFH): The Archaeological Inventory Survey (AIS) Report has been submitted to and approved by State Historic Preservation Division (SHPD). A Data Recovery Plan for lo'i sediments found at Waipahu Transit Center has been submitted and approved.

Phase 2 (KHG): AIS Plan approved by SHPD and AIS Report nearing completion; completion pending access to two private properties.

Phase 3 (Airport): AISP in development; trenching work to commence in October 2011

Phase 4 (City Center): AISP has been submitted to SHPD for review; trenching work to commence in September 2011.

The Burial Consultation Protocol is under internal review and will be posted the week of July 18, 2011 to begin the formal review period with O'ahu Island Burial Council (OIBC), Native Hawaiian Organizations (NHOs) and cultural and lineal descendants.

Hinaleimoana Falemei

Burial finds should be addressed now; OIBC will continue to be involved with the
process to ensure that any and all concerns are being addressed; burial finds are
spiritual and would be very problematic if not handled correctly.

The City will finalize the semi-annual report in the next couple of weeks as required by the PA. This report will document all the information gathered and shared and documents all that has been completed over the past six months.

IV. Design Standards

The City posted the *Design Language Pattern Book* on the project website and also provided the consulting parties with the preliminary design plans completed for the project. Three consulting parties provided comments on preliminary station designs; responses to those comments are under development and will be posted to the PA site for review.

The City plans to conduct additional meetings as the final design process continues. Tentative meeting schedule is posted on the project website. Comments from these meetings will be considered and posted as station designs evolve.

Within the next 90 days we will hold a workshop, which focuses on those stations near historic resources.

Ellyn Goldkind

• There are engineering issues from the last quarterly meeting that have not been responded to/addressed. The Navy has requested that their concerns be addressed and coordination occurs as soon as possible.

V. Recordation and Documentation

An initial draft text sample (Appendix A) for the proposed Historic Context Study (HCS) was provided, which will address various pre-contact and post-contact historic themes for the ahupua`a the project will bisect. Feedback on overall tone, level of detail, content and approach was solicited; group was encouraged to share sample text with others. Comments will be considered for ongoing development of the report. The City anticipates the HCS to be a two to three year effort; ongoing work will include conducting intensive research, writing, and photography/illustration.

Kim Evans

- Incorporate a tone of honor and respect in addition to basic description and facts;
 what did we learn from this? How does it apply?
- Include *oli* (chants) or *mele* (songs) that celebrate a particular place.
- How would we access information to share back to the residents and/or property owners; this is bigger than the scope—it's building relationships

Kaleo Patterson

 There should be cultural/spiritual stories rather than "mythology." Myths are not words that many of us would use to describe something. Public schools use moʻolelo; we discuss from a cultural perspective—not just descriptive. • It's important that we not perpetuate content that has been discredited; watch where we take expired material.

Ellyn Goldkind

- Organization is key; it should be searchable via an index.
- The essence is missing; what is the hierarchy? If there's a way to highlight that in the beginning it'd be useful and we'll see themes emerging.
- Suggests incorporating images.
- Wondered if there's a standard format. She has concerns with the document being too large; it's important that it be easy for readers to understand.

Wendy Wichman

Will the product be searchable? An index is desirable and would serve useful.

Elaine Jackson-Retondo

Citations: use NRHP guidelines (i.e. Chicago)

Stephanie Foell reiterated the intent is for the document to be academic, scholarly, readable and approachable, and we hope for it to be heavily illustrated. Ellyn indicated that it's imperative all this be defined in the scope.

Efforts have been made to form a guidance/review panel to be used in the evaluation of the HCS to maintain high accuracy and quality standards; ethnic representation is desirable.

Kaleo Patterson

 Recommends engaging with the Hawaiian Civic Clubs and OHA's Historic Preservation Committee.

Kanaloa Koko

 Recommends using the Hawaiian Forestry website, which has genealogy information and history of who lived where and to also contact SHPD for other sources to consider.

A list of sites identified for potential cultural landscape report (CLR) documentation (Appendix B) was provided. Project staff received a robust list and prioritized to determine which sites would most likely ensure the best investment of time, effort and funds. The group agreed that sites selected for CLR need to have an appropriate level of integrity to convey the reasons why they are historically significant, which will be outlined in the report. The list includes Mother Waldron Park and Irwin Park.

Ellyn Goldkind

- Concerned with why Makalapa and the Fishpond at Pearl Harbor were eliminated;
 Navy feels the fishpond needs additional research.
- Suggests creating a matrix, which highlights areas considered, who was contacted, research completed, why it was eliminated and information captured so as to avoid revising the context study, given that a lot of sites will be part of the HCS.

Wendy Wichman

• Wondered why the Ala Wai wasn't considered. Response to 300 individual owners would require a significant level of effort.

Kaleo Patterson

 Advised that Blaisdell Park follows an old fishpond footprint, which could be further researched.

The City sent a letter to the National Park Service (NPS) on May 25, 2011 to request identification of adversely affected eligible or listed historic properties to receive HABS/HAER/HALS (HHH) documentation and received a response on June 29, 2011. The City will continue to coordinate with NPS on the properties to receive HHH documentation.

The City will hire a photographer/videographer to complete required photography for all adversely effected historic properties in areas where construction will occur in the next six months; the City will also engage with this photographer to document the project corridor prior to construction commencement.

VI. National Register Historic Places/National Historic Landmark Nominations

The City will continue to coordinate with the Navy for approval to update the Pearl Harbor National Historic Landmark (NHL) and CINCPAQ Headquarters Building NHL nominations.

The City is currently negotiating a contract to complete a National Register nomination for the Hono'uli'uli Stream Bridge.

PB systems analysts, programmers, and project visualization staff continue to develop and populate a web-based map that includes searchable, interactive database of historic properties within the APE. Development of the interactive database will continue. A demonstration will be given at the next meeting.

Navy Request

Ellyn Goldkind

 Land transfer for Makalapa may require a separate 106 requirement to a non-Navy entity. Need to further explore the Federal requirements. Also related to Topic VI-National Register. When will the city plan to update the NHL?

VII. Educational and Interpretive Programs, Materials and Signage

The City hosted a kick-off meeting on July 7, 2011 to begin developing the interpretive plan. The City presented an overview of general interpretive concepts and examples of exhibits and materials used in transit systems throughout the United States and abroad for consulting parties' consideration.

The City will continue to collect information gathered under the PA that will inform components of the interpretive plan, humanities program, and education programs. The City will also coordinate with its architects during final design regarding station components related to signage, displays or other interpretive features.

Hinaleimoana Falemei

• It's imperative that not only Federal expectations be met but also that of the Native Hawaiian community.

Kanaloa Koko

- Will there be a trolley stop at stations where tourists can access interpretive components and experience Hawaii in a different way?
- Recommends developing a weekend of tours.

VIII. Mitigation for Specific Historic Properties

At this time, the City is proposing Mother Waldron Park and Irwin Park to be considered for CLR documentation. If selected, the recommendations/treatment plans set forth in CLRs could be incorporated into the park improvement plan and executed using park improvement funds.

IX. Measures to Address Reasonably Foreseeable Indirect and Cumulative Effects Caused by the Project

The City has created the Historic Preservation Committee (HPC) according to requirements of this stipulation. The HPC held a kick-off meeting on July 8, 2011 to begin the selection of historic building improvements and the allocation of the \$2 million fund for exterior (façade) improvements.

Members of HPC include:

- Toru Hamayasu—HART
- Bruce Nagao—HART
- David Tanoue—DPP Director
- Angie R. Westfall—SHPD Architectural Branch Chief
- Kiersten Faulkner—HHF Executive Director
- Mahealani Cypher—Association of Hawaiian Civic Clubs
- Dana Yee—ASLA

Next HPC meeting will be on September 12, 2011.

PA also requires the City to monitor the proposed demolition of resources built before 1969 within APE and within 2,000-foot radius of each station. A baseline was established at an average of 24 demolitions per year. The City will continue to monitor demolition permits within the study area and continue to work with the Department of Planning & Permitting (DPP) on the number of permits.

X. Construction Protection Plan

A construction mitigation plan (CMP) is under development. It will include a Noise and Vibration Mitigation Plan. The City will complete the CMP and will provide to contractors prior to construction, as well as provide a copy of the plan at the October 2011 PA quarterly meeting.

The City is developing a historical and cultural awareness training program and will complete the program and training sessions with contractors prior to construction. The City will also circulate all training materials to the consulting parties.

XI. Post-Review Discoveries

No unanticipated discoveries have been made along the corridor.

XII. Public Information

The semi-annual progress report will be posted on the project website. The historic property database is currently being developed.

XIII. Administrative Provisions

The City will hold a third quarterly meeting with consulting parties in October 2011 to discuss ongoing implementation of the PA. A second semi-annual report will be prepared in January 2012.

It was indicated that there are other parties interested in attending these meetings but find it difficult as they are normally held during the work week. Hinaleimoana recommends that this be considered when scheduling future meetings so that there is more participation, all sides have a chance to share and decisions can be more informed, which would help alleviate the sentiments of opposition. The City will consider these suggestions and concerns when scheduling future meetings; avoiding Wednesdays, targeting Tuesdays and Thursdays, with the possibility of an occasional meeting at night or on a weekend. Avoid the week of October 17, 2011, which is National Trust Conference.

*** Meeting adjourned at 12:30pm ***

Attending Signatories and Consulting Parties

Ted Matley, Federal Transit Administration Wendy Wichman, National Park Service

Blythe Semmer, Advisory Council on Historic Preservation Dave Cushman, SRI Foundation
Elaine Jackson-Retondo, National Park Service
Ellyn Goldkind, NAVFAC HI, Navy Region Hawaii
Hinaleimoana Falemei, Oʻahu Island Burial Council
Kanaloa Koko, Royal Order of Kamehameha
Kiersten Faulkner, Historic Hawaii Foundation
Kim Evans, Kauwahi Planning
Martha Graham, SRI Foundation
Matt McDermott, Cultural Surveys

Attending Project Staff

Barbara Gilliland

Denise McGeen

Faith Miyamoto

Joanna Morsicato

Josh Silva

Judy Aranda

Kaleo Patterson

Kelsey Britt

Mark Garrity

Martha Graham

Matt McDaniel

Nālani Dahl

Stephanie Foell

Appendix A

Nu'uanu Valley 'Auwai

Appendix B

Sites identified for potential documentation